

# Understanding Criminal Record Searches



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Pinnacle Investigations' seminars are presented as a service to educate organizations on best practices in background screening and should not be considered legal advice. We encourage our clients to consult with legal council on all policies and procedures.











# Overview

- Hiring Statistics
- Criminal Backgrounds Going to the Source
- Comprehensive Background Checks
- Federal Court Search
- Propriety Databases
- Fingerprints What is Missing
- Mistakes to Avoid
- Marijuana in the Workplace
- FCRA and EEOC Compliance
- Mistakes to Avoid











































# Comprehensive Background Checks

- 85% of cases are plea bargained down from serious crimes
- It can take **3-5 years** to even adjudicate a crime
- 21 states have less than 65% of their cases adjudicated after 5 years
- These databases **do not** reveal reasons for dismissals, deferrals, arrests, and warrants
- 19% of applicants have criminal records
- Only about 10% of convictions result in incarceration





### **Comprehensive Background Checks**

Searching the Court of Record:

- The most important element of a criminal check
- Must be conducted at the State/County level
- Access to most current and accurate information
- Conducted in all areas the applicant has lived



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### Court of Record Searches

- Real Time Information
- Matches Identifiers Such As Date of Birth
- Displays the Court Docket Original Charges









## **Federal Court Checks**

Crimes prosecuted in Federal Court include: • Any Crime Committed on Federal Property Banks, Indian Reservations, Bases, National Parks, etc • Crimes occurring across state lines • Many white Collar crimes including:

- •Forgery
- •Embezzlement
- •Fraud (mail, tax, etc) •Identity Theft
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# Why the need to discuss Federal Criminal Court Checks?

• As an employer you must meet applicable federal and state laws as well as meeting your *legal due diligence* 

• These are two separate requirements

• State laws vary according to individual states

• Federal laws apply across the board and can vary by industry

• It is possible to meet state laws and <u>not</u> meet your legal due diligence



	Make sure you are getting the whole story!				
REPORT OF INVESTIGATION Comprehensive Screening Report		SEARCH PARAMETERS: (locations were derived from subject's address history)			
CAUTION: FEDERAL CONVICTIONS: MUR	DER, ARSON	Alameda County, CA, Kentucky, Oregon, Texas and Washington			
CLUENT-	DATE: 12/28/2004	FELONY CRIMINAL			
Company: XXXXX		Violation Description DV Bail Plea/Response Finding/Jdgmnt ** No records found identifiable to the subject			
Attn: YYYYY Package: bronze Plus:		MISDEMEANOR CRIMINAL: Violation Description DV Ball Plea/Response Finding/Jdgmnt			
SUBJECT:		PEDERAL CRIMINAL			
Name: Smith, Jane D.	Ref.#	Violation Description DV Eal Pica/Desparse Finding/Algent			
Aka: Gates		Complaint Citation: Offense Level: G 04 19 1992 MURDER FOR HIRE [ 2:92-m-102 ] Count: 1 Citation: 18 1932-7410 F Count: 1 Citation: 18 1932-7410 F			
Month/Day of Birth: 00/00/000	)	ARSON Count: 2 Citation: 18:54/11 F Offense Lavel: 4 G 04 19 1992			
SSN: XXX-XX-XXXX Verified Ow	ner: YES	INTERSTATE TRAVEL TO COMMIT ARSON			
State Issued: Year:		INTERSTATE MURDER FOR HIRE Count: 4-7 Citation: 18:13-7471.F Offense Level: 4 G 04 19 1992			
Driver License #: State:		USE OF FACILITY OF INTERSTATE COMMERCE WITH INTENT THAT MUDDER BE COMMITTED			
		Count: 8 Citation: 18:13-7471.F Offense Level: 4 G 04 19 1992			
Current Address: 2500 Your St.,	Your Town, WA	USE OF FACILITY OF INTERSTATE COMMERCE WITH INTENT THAT MURDER BE COMMITTED			
County:		OIG/GSA:			
Verified: Yes		Violation Description DV Bail Plea/Response Finding/Jdgmnt			
CRIMINAL SEARCH:		** No records found identifiable to the subject			
G & GP = Guilty or Guilty Plea	AM – Amended charge				
D & DM & DO = Dismissed	BF = Bail Forfeited				



	ued for negligent hiring a e they did not conduct a		
Machine Gun Lady	Male sure you are getting the whole story!		
Murder	1.1. Starting Careford		



# Knowing where to look

Federal Charges are only available with the Federal Criminal Court Checks. Information on these cases will not be available at the state and/or county level.







### Meeting your Legal Due Diligence

• As an employer you must meet applicable federal and state laws as well as meeting your *legal due diligence* 

- These are two separate requirements
- State laws vary according to individual states
- Federal laws apply across the board and can vary by industry

• It is possible to meet state laws and not meet your legal due diligence



# Meeting your Legal Due Diligence

• Legal due diligence

a measure of prudence, activity, or assiduity, as is properly to be expected from, and ordinarily exercised by, a reasonable and prudent person under the particular circumstances; not measured by any absolute standard but depends on the relative facts of the special case.

 Layman's terms – did you do everything possible and at your disposal to ensure that you have checked into your applicant's criminal background

• What does that mean to Federal Criminal Court Checks?



# **JEOPARDY!**

The answer is...

FRAUD, CONSPIRACIES, INTERSTATE CRIMES, DRUG CRIMES, GOVERNMENT, TRIBAL FELONIES

HR





### PROPRIETY DATABASES: USE WITH CAUTION!!

- National Sex Offender Registry
  - What information is included?
  - Who is responsible for entering information?
  - What is missing???

National Criminal Database – A Misnomer What is information is included? How is the information entered? What is missing?



### NATIONAL SEX OFFENDER REGISTRY

Each state has its own registry system

- Information requirements vary with jurisdictions
- Depending on jurisdiction, only courts will have the information
- The Convicted Sex Offender Registers
- Missing information from those who fail to register, current information from the courts









### What is a National Criminal Check?

• Is this check a reliable criminal background check?

• What is the most complete background check?

It is easy to be misled into thinking there is such a thing as a 'National Criminal Database' which houses all of the criminal record information in the United States. Unfortunately, this simply is not the case and many organizations have been misled by this search and paid the price in litigation and PR problems. The information contained in this 'check' typically comes from a number of select state repositories, department of corrections, sex offender registries, courts, and other sources that are willing to make their data public or to sell data to corporate data brokers, who resell the information. This check is not the ficial court of record and can not be trusted to be complete or accurate. This check is on the pre-employment process.



### What is a National Criminal Check?

- Absolutely not! This check is not reliable, accurate, or current. The FCRA requires the public record
  information is accurate and current at the time it is reported. This means information from these
  national checks cannot legally be reported since they cannot be guaranteed accurate or current.
   The problems with this check are numerous and costly:
- Not the official court of record
- Outdated information—Information reported is often outdated by as much as 2 years
- Lack of complete information—The data in this check does not always report final
- dispositions or complete case information
- Lack of identifiers—many of the sources do not release personal identifiers such as DOB or SSN, so
   there is no way to associate the name with the record
- A National Criminal Database should not be referred to as a check, but rather a 'scan' of a limited private database. Both the FTC and the EEOC have released guidance restricting the use of these searches a criminal background report.



# Database Checks-Legal Requirements

If a screening firm locates a criminal hit, then the screening firm has an obligation under the FCRA Section 613 (a)(2) to search the court of record. This section requires that a Consumer Reporting Agency must:

"...maintain strict procedures designed to insure that whenever public record information, which is likely to have an adverse effect on a consumer's ability to obtain employment, is reported, it is complete and up-to-date. For purposes of this paragraph, items of public record relating to arrests, indictments, convictions, suits, tax liens, and outstanding judgments shall be considered up-to-date if the current public record status of the item at the time of the report is reported." FCRA section 613(a)(1) provides an alternative procedure. Instead of going to the courthouse, a Consumer Reporting Agency (CRA) can notify the consumer that public record information is being reported by the consumer reporting agency and give name and address of the requester. However, some states, such as California, do not allow for this alternative. This is a potential compliance issue for employers who operate in states that do not allow the "notification" procedure to be used instead of the "strict procedure" method of double-checking at the court of record.





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FCRA section 607(b) also applies under the 613 letter option, so even if a CRA uses the letter option, there is still an obligation under FCRA section 607(b) to use "reasonable procedures to assure maximum possible accuracy." That means that so-called letter option is not open ended and data sellers still have a general accuracy obligation. FCRA Section 607(b) sets forth in no uncertain terms the duty of a CRA to be accurate. The section reads:

(b) Accuracy of report. Whenever a consumer reporting agency prepares a consumer report it shall follow reasonable procedures to assure maximum possible accuracy of the information concerning the individual about whom the report relates.











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### Fingerprints: What's Missing

Reliance on individual municipalities to report fingerprint records leaves gaps in the FBI database.





### The Reality

Though perceived by many as all encompassing, the FBI database is not considered reliable as a single source for background screening purposes. Even for those entities that are required to use the FBI's database, it is recommended that other sources be used to supplement the FBI search. <u>Even the FBI acknowledges that its NCIC database is limited, noting that it contains only about 50 to 55 percent of all available criminal records</u>, along with information taken from fingerprint submissions retained by the FBI in connection with arrests and, in some instances, federal employment, naturalization, or military service.

- National Association of Professional Background Screeners





### The Reality

### Data Quality Issues and the Opportunity to Correct Information

No single source exists that provides complete and up-to-date information about a person's criminal history. The FBI-maintained criminal history database, however, is certainly one of the better sources because it is based on positive identification and can provide, at a minimum, nationwide leads to more complete information. If provided such access, however, <u>users may not want to rely exclusively on an FBI</u> and state repository check and may also want to check other record <u>sources</u>, such as commercial databases and local courthouses to obtain more complete and up-to-date information in support of criminal history background screening. - U.S. AG Report, 2006

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### **Fingerprints and Background Checks**

In 1998, President Clinton signed into law the Volunteers For Children Act as Public Law 105-251, which amends the National Child Protection Act of 1993 (42 U.S.C. Sec. 5119). For the first time, any business or organization, whether public, private, for-profit, not-for-profit or voluntary, that provides care, treatment, education, training, instruction, supervision, or recreation to children, the elderly, or individuals with disabilities, has the lawful right to request fingerprint-based national criminal history background checks of their volunteers and employees through the FBI. Access to the FBI would come through each state's Criminal History Records Repository.

This opened the door and since then an FBI fingerprint check seems to be the favorite answer.



## **Problems with Fingerprinting**

Many fingerprints reported do not include the following:

- 1. Plea Bargains
- 2. Dispositions (Guilty, Not Guilty, Dismissals)
- 3. Dismissals-fingerprints not always sent







# Problems with Fingerprinting States can take up to 2 years to report to the FBI Municipalities, Cities, must also be responsible to report States are not required to send dispositions Contains only the records that have been fingerprinted Many states do not fingerprint all felonies WARNING: Original guilty dispositions are changed to dismissed after court ordered stipulations/ treatments are completed





Length of Time for States to Report Fingerprints





**JEOPARDY**!









3. Volunteer at a Non Profit

4. Potential Employee with release signed and personal information provided B. Federal prisoner with 18 guilty charge of 94 federal charges, felony theft charges, felony forgery charges, Bail jumping and Controlled substance

 Fav dhite website – Anarchist's Cookbook

O, Actual date of birth was one day of listed date of birth. Criminal history included 4 Failure to Appears for Misdemeanor Traffic charges and a guilty Assault charge. No criminal history under the date of birth provided.

# **Mistakes to Avoid**

### Instant 'National' Checks (database checks)

These databases, compiled by large data brokers, contain limited information from a few counties and state criminal records repositories and often miss more records than they find. They are also notorious for associating records to the wrong people.

FCRA section 613 (2) states that CRA's must endure that the information is (among other things) accurate & complete



# **Mistakes to Avoid**

### State Checks

•Most states do not verify the provided Social Security Number

•Does not search all names associated with SSN

•May only provide convictions

•Does not contain information from other states

•Does not contain information from Federal Courts



# **Mistakes to Avoid**

### **FBI Fingerprints**

•Many locations do not fingerprint all convictions

(misdemeanor and/or felony)

•Many locations do not have time or personnel to send

information to the FBI

•Locations can take 6 months to 2 years to report to the FBI

•Delays in getting fingerprint results



# Marijuana in the Workplace

Although marijuana is still illegal under Federal Law, recently a few states have legalized it for recreational use and thrust it back into the employment spotlight. There are a few things employers should note:

• Employers can still maintain a drug free workplace and do not have to accommodate those who use it for recreational or medicinal purposes

• Colorado (Amendment 64) specifically allows employers to have policies restricting the use of marijuana and Washington (Initiative 502) makes no provisions concerning

possession or use by employees



• Review substance abuse policies to ensure restrictions concerning illegal drug use include "recreational and medical marijuana." Employers can still have zero tolerance drug policies.

• Pre-employment, post-accident and reasonable suspicion drug testing, are permissible, as long as the employer is complying with all applicable federal, state and local laws concerning drug testing.

• Employers should educate their employees concerning their perception of their legal right to use marijuana versus the employer's expectations concerning marijuana use



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### ALASKA: THE FREEDOM STATE



### ALASKA: THE FREEDOM STATE

No State Specific Restrictions -Lucky you!

Many states see fit to further complicate things by adding more restrictions on top of the FCRA regulations....but not Alaska.

The Freedom State, BUT: FCRA and EEOC Compliance

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# **THE FCRA**

### FCRA defined:

The Fair Credit Reporting Act (FCRA) is designed to regulate the use of consumer report information and other background information received about individuals from consumer reporting agencies (CRAs). The FCRA also puts in place procedures to guarantee that the background information reported is as accurate as possible.

CRA is any person who, for monetary fees, dues, or on a cooperative nonprofit basis, regularly engages in whole or in part in the practice of assembling or evaluating consumer or other information on consumers for the purpose of furnishing consumer reports to third parties.



















# **THE FCRA**

There are 2 types of reports defined by the FCRA:

<u>Consumer reports</u>: are written, oral or other communications of a consumer reporting agency which bear upon a consumer's credit worthiness, credit standing, credit capacity, character, general reputation, personal characteristics, or mode of living which are used (or expected to be used) as a factor in establishing eligibility for employment purposes or for obtaining credit or a loan. These reports include items such as credit history, driving record, etc.

<u>Investigative consumer reports</u>: include information on a consumer's character, general reputation, personal characteristics or mode of living obtained through personal interviews with neighbors, friends or associates of the consumer or acquaintances of the consumer.





# **THE FCRA**

### Employers are defined as 'end users' by the FCRA

### End-users

End-users are the individuals or entities that buy consumer reports to use for business or employment purposes. For example, a department store that buys credit reports about customers who apply for store credit cards is an end-user, as is a company that orders background checks about job applicants.

Reports provided to an end-user from the CRA must have a 'permissible purpose' (i.e. part of a background check for pre employment purposes)



# THE FCRA & Credit Checks

The use of credit checks for employment purposes also falls under the FCRA.

There have recently been more restrictions put on the use of credit checks in the pre-employment process. Several states have greater restrictions on the use of credit reports than the Federal FCRA defines.

The following is required for an employer to run credit checks:

-On-site inspection

-Permissible purpose



# FCRA & State Laws State Laws work in conjunction and sometimes in addition to the FCRA requirements. Laws can vary from State to State and even in certain cities and municipalities Ban the Box Industry requirements -DSHS -DOT -DOE



# The EEOC

U.S. Equal Employment Opportunity Commission (EEOC) –

Responsible for enforcing Federal laws dealing with discrimination.



# The EEOC

Has the authority to investigate charges of discrimination against employers who are covered by the law.

If they find that discrimination has occurred, they will try to settle the charge. If not successful, they have the authority to file a lawsuit to protect the rights of individuals and the interests of the public. The EEOC does not, however, file lawsuits in all cases where they find discrimination.









# **EEOC-BAN THE BOX**

### The EEOC has weighed in on Ban the Box also

The Guidance issued in April, 2012 takes a cue from these state laws and recommends that employers do not ask about convictions on an application. If and when they are made, they should be limited to those that are job related.

According the EEOC, the consideration of criminal convictions should come later in the hiring process, not during the pre-interview process.













